

Meeting of the HB 21-1317 Scientific Review Council

November 21, 2022

Opening Remarks, Introductions and Welcome, Updates on Conflict of Interest

Christopher E. Urbina, MD, MPH
Chair, HB 21-1317 Scientific Review Council

Jonathan M. Samet, MD, MS
Dean, Colorado School of Public Health

Scientific Review Council Members

Member	Role on Council	Affiliation(s)
Chris Urbina, MD, MPH (Chair)	Preventive medicine specialist (or preventive medicine public health professional)	Pueblo Department of Public Health and Environment; Former Director of CDPHE
Gregory Kinney, PhD, MPH	Epidemiologist	Colorado School of Public Health
David Brumbaugh, MD, MSc	Physician familiar with the administration of medical marijuana pursuant to current state laws with experience recommending medical marijuana to those aged zero to seventeen	Children's Hospital Colorado; University of Colorado School of Medicine
Kennon Heard, MD	Medical Toxicologist	University of Colorado School of Medicine
Archana Shrestha, MD	Neurologist	University of Colorado School of Medicine
Erica Wymore, MD, MPH	Pediatrician	University of Colorado, School of Medicine
Paula Riggs, MD	Psychiatrist	University of Colorado, School of Medicine
Susan Calcaterra, MD, MPH	Internal medicine physician (or other specialist in adult medicine)	University of Colorado School of Medicine
Joseph Schacht, PhD	Licensed Substance Abuse Disorder Specialist	University of Colorado School of Medicine
Kent Hutchison, PhD	Neuropsychopharmacologist	University of Colorado School of Medicine
Lesley Brooks, MD	Medical professional (or public health professional) who specializes in racial and health disparities and systemic inequalities in health care and medicine	North Colorado Health Alliance; SummitStone Health Partners

Cannabis Research & Policy Project Team Members

Member	Sub-Team
Lisa Bero, PhD	Systematic Review
Ashley Brooks-Russell, PhD, MPH	Subject Area Expertise
Meghan Buran, MPH	Administration
Neeloofar Soleimanpour, MPH	Administration
Rosa Lawrence, BA	Systematic Review
Louis Leslie, BA	Systematic Review
Tianjing Li, MD, PhD, MHS	Systematic Review
Christi Piper, MLIS	Systematic Review
Thanitsara Rittiphairoj, MD, MPH	Systematic Review
Tsz Wing Yim, MPH	Systematic Review
Jean-Pierre Oberste, BA	Systematic Review
Jonathan Samet, MD, MS	Administration
Greg Tung, PhD, MPH	Administration, Subject Area Expertise
Sam Wang, MD	Subject Area Expertise

Review of Agenda and Meeting Minutes

Christopher E. Urbina, MD, MPH
Chair, HB 21-1317 Scientific Review Council

Agenda

- Opening Remarks, Introductions and Welcome, Updates on Conflict of Interest (Jon Samet and Chris Urbina)
- Review of Agenda and Meeting Minutes (Chris Urbina)
- Progress Update on Scoping Review (Tianjing Li)
- PRISMA Diagram and Evidence Map Overview (Tianjing Li and Jon Samet)
- Educational Campaign (Jon Samet)
- Approaches for Moving from Evidence Map to Evidence Synthesis (Tianjing Li and Greg Tung)
 - Top-Down: Question-driven Approach
 - Bottom-Up Approach
- Next Steps (Jon Samet)
- SRC Discussion (Chris Urbina)

Cannabis Research & Policy Project

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Researching and educating on cannabis and health

The CRPP team studies cannabis and health, provides policy recommendations, and educates the public.

Who we are

The [Cannabis Research & Policy Project team](#) is a group of researchers from the Colorado School of Public Health and the University of Colorado Anschutz Medical Campus.

Charge to the Colorado School of Public Health

Tasks for the Colorado School of Public Health in HB 21-1317

- Conduct a systematic review of high-potency THC marijuana
- Establish a Scientific Review Council
- Produce a public education campaign

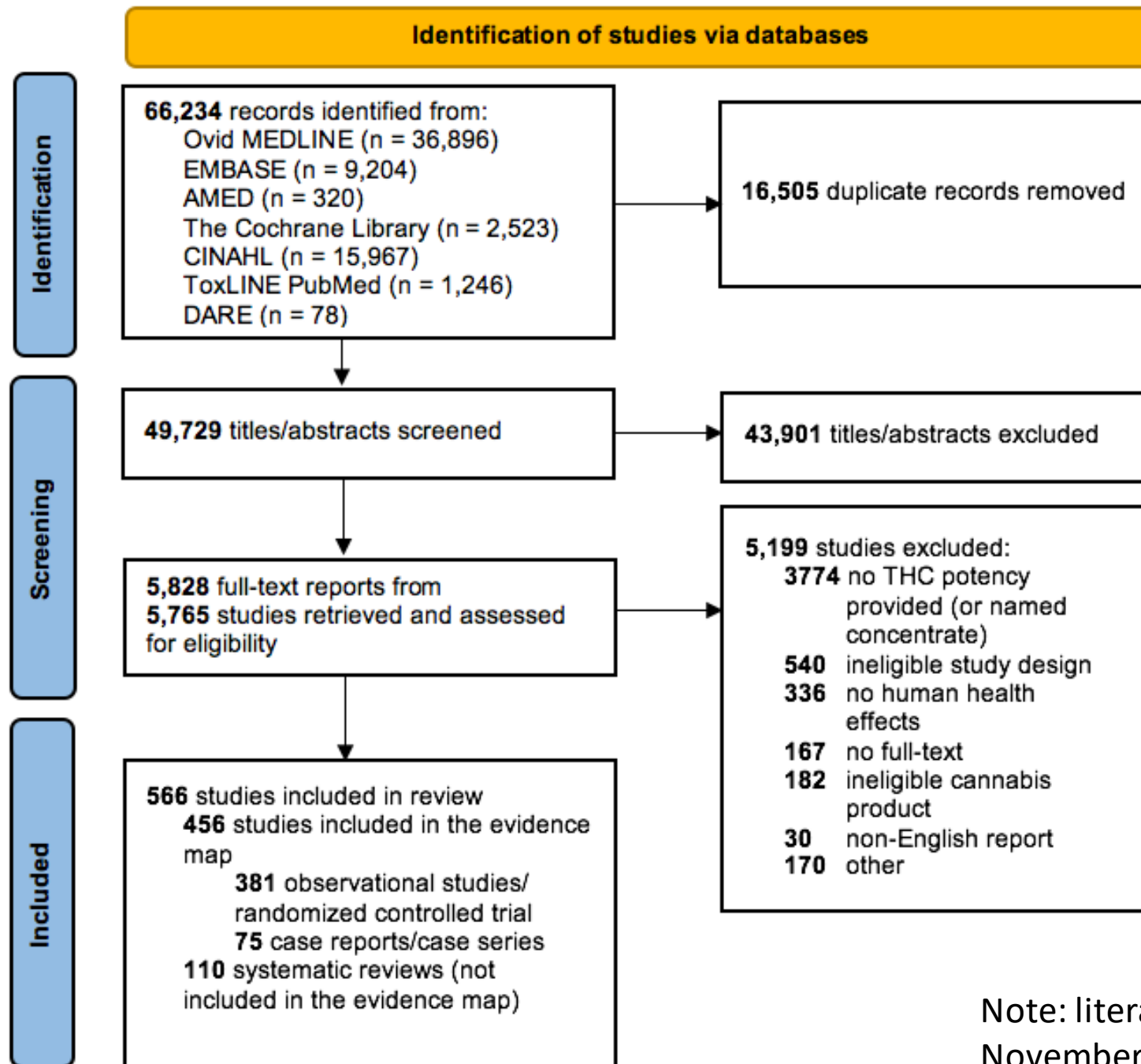
High-Potency THC Marijuana and Marijuana Concentrate Research

- Conduct a systematic review of high-potency THC marijuana:
 - Systematically curate and synthesize the evidence regarding possible physical and mental health effects
 - Identify needed research
 - Report on gaps identified by 1/31/2022 and what needed to address the gaps, including funding and timeline for new studies
- Provide initial report by 7/1/2022
- Potentially conduct additional research
- The research must be conducted independently without any predetermined outcomes or undue influence from any party

Progress Update on Scoping Review

Tianjing Li, MD, MHS, PhD

Associate Professor, School of Medicine, Colorado School of Public Health



Note: literature search updated
November 07, 2022

Study designs from the cannabis evidence map

Studies by characteristic

Studies of the health effects of high concentration cannabis were categorized by the study characteristics, study population, cannabis exposures included in the study and health outcomes. Select categories of interest in the drop down menu to the right to update the histogram.

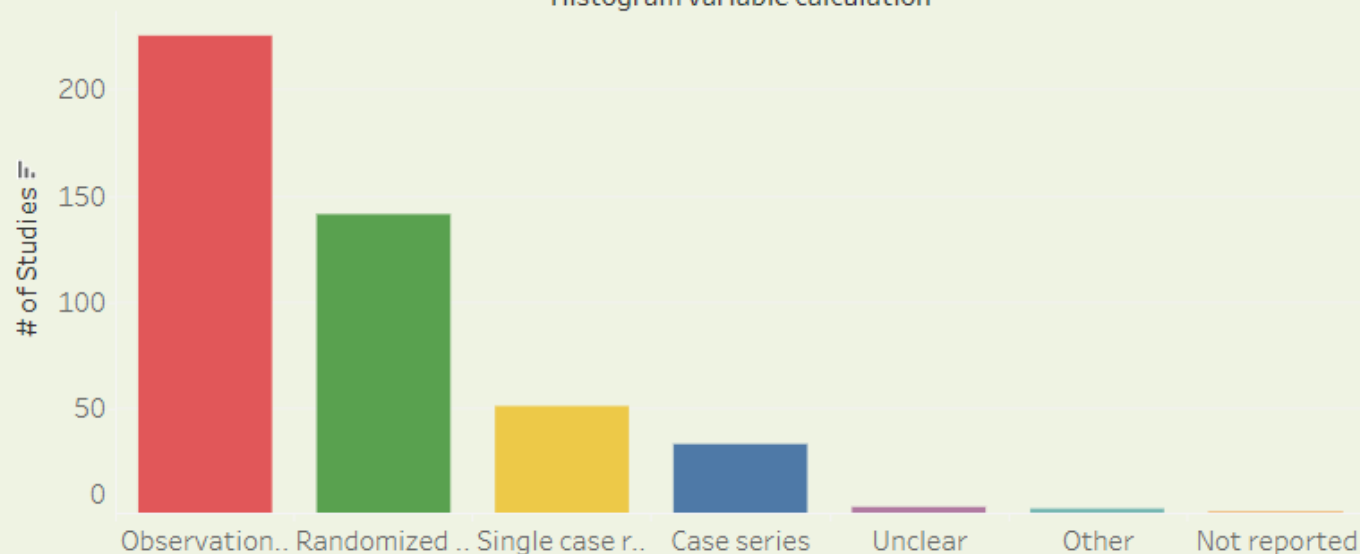
Counts represent study characteristics and NOT study findings.

Select a characteristic to display in the histogram

Study design

Number of studies with the selected characteristic.

Histogram variable calculation



Histogram variable ca...

- Case series
- Not reported
- Observational / epi...
- Other
- Randomized contr...
- Single case report/...
- Unclear

Cannabis route of exposure by participant age group from cannabis evidence map

Studies by multiple characteristics

Studies of the health effects of high concentration cannabis were categorized by the study characteristics, study population, cannabis exposures included in the study and health outcomes. Look at the relationship between two categories by selecting the categories in below. The table to the right will be updated with the selected categories.

Counts represent study characteristics and NOT study findings.

Heatmap variable 1

Study participant age/developmental stage*

Heatmap variable 2

Route of cannabis exposure*

Variable 2

Variable 1	Inhalation	Ingestion	Intravenous	Rectal	Sublingual	Topical	Other	Not reported
Birth to < 1 yea..	4	8			1	1	3	3
Child (1-8)	5	26		1	2	2	3	4
Adolescent (9-1..	34	35		1	5	4	4	13
Young adult (18..	167	91	11		17	14	10	41
Adult (25-64)	205	124	14	2	26	25	15	38
Older adult (65 ..	77	66	2	2	16	19	11	14
Preconception								1
Pregnancy (mot..	1				1			1
Postpartum bre..	1	1						
Postpartum ma..								1
Other	22	10	1	1	5	1	2	7
Not reported	19	10			2	3		7

Timeline of types of cannabis products studies from cannabis evidence map

Studies over time

Studies of the health effects of high concentration cannabis were categorized by the study characteristics, study population, cannabis exposures included in the study and health outcomes. Look at a category over time by selecting the category below. The timeline to the right will be updated with the selected categories.

Counts represent study characteristics and NOT study findings.

Timeline variable

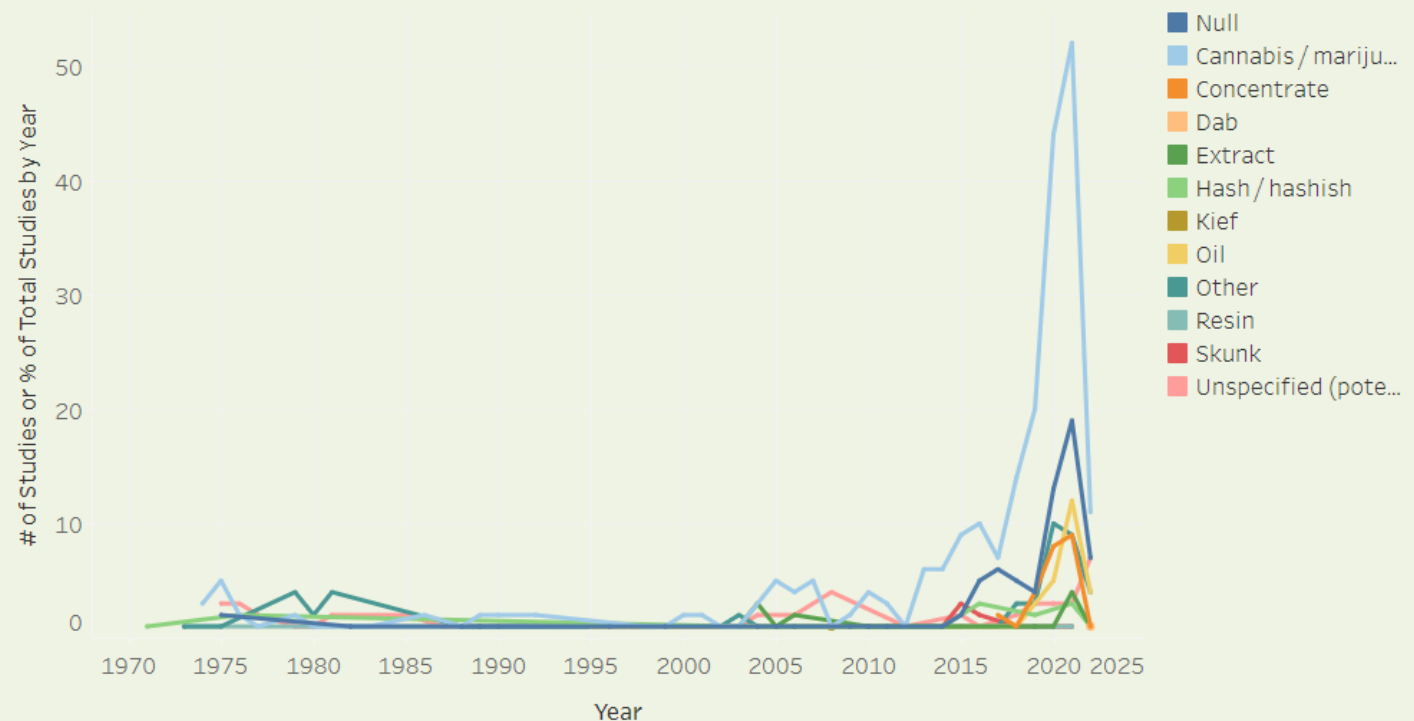
Cannabis product studied*

Timeline display

☒ # of Studies by Year

☐ % of Total Studies by Year

Total number of studies with selected characteristics by year



Explore page of cannabis evidence map

DATA DASHBOARD

Home	Explore	PECO Search	About	Resources
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Updated 10/28/2022 with all included studies (n = 456) - 381 Observational and RCT Studies, 75 Case Reports

Explore studies by selecting items from the tables below. Selections will refine the list of studies in the column to the right. Clicking on cells in the tables will refine all other tables on the page.

Study Characteristics	Study Population	THC Exposure	Health Outcome	Studies in Selected Categories
Study objectives*	Study participant age/developmental stage*	Cannabis product studied*	Health outcome domain*	Number of Studies in Selected Categories 37
Efficacy 24	Birth to < 1 years of a.. 8	Cannabis / marijuana .. 25	Cancer 2	Download tables
Harm/safety 37	Child (1-8) 15	Concentrate 2	Cardiometabolic 7	
Study design	Adolescent (9-17) 37	Dab 15	Gastrointestinal 10	To reset filters - click 'Revert' in the banner at the top of the page to reset all filters or refresh the browser.
Case series 1	Young adult (18-24) 194	Extract 1	Immunity 1	
Observational / epidemiolo.. 31	Adult (25-64) 223	Hash / hashish 4	Injury and death 3	Click on a URL in the table below to link to the article. Mouse over circles to view abstracts and additional information.
Randomized controlled trial 5	Older adult (65 and o.. 83	Kief 2	Mental health 15	
Single case report/study	Preconception 1	Oil 2	Neurological 13	Studies in selected categories
Other	Pregnancy (mother's .. 1	Resin 2	Ocular 2	
Unclear	Postpartum breastfe.. 1	Skunk 2	Pain 4	Title Author Year URL
Not reported	Postpartum maternal 1	Unspecified (potency .. 6	Pre-, peri-, and neona.. 1	
Author affiliations for any author by study*	Other 29	Other 1	Psychosocial 7	A laten.. Mackie,.. 2021 https:// o
Academic 30	Not reported 19	Purpose of cannabis exposure*	Respiratory 8	
Commercial/private 7	Pregnancy - mother's stage*	Medicinal 13	Sexual health and rep.. 2	A pros.. Chang, .. 1981 http:// o
Government 10	First Trimester (0 to 1.. 1	Recreational 6	Sleep 7	
NGO 2	Second Trimester (14 t.. 1	Unintentional 8	Substance use /subst.. 8	Acute c.. Noble, .. 2019 https:// o
Other 1	Third Trimester (27 to .. 1	Other 5	Direct association between cannabis concentrate and health outcomes*^	
Not reported 1	Study participant sex*	Not reported 12	No 29	Acute e.. Mokrys.. 2020 https:// o
Reported study funding	Female 33	Route of cannabis exposure*	Unclear 1	
No 10	Male 32	Ingestion 20	Yes 10	Adoles.. Audrain.. 2018 https:// o
Yes 27	Non-binary	Inhalation 18	Direct association between reported THC concentration and health outcomes*^	
Study funding*	Transgender	Intravenous	No 25	Amelio.. Ekert, H.. 1979 https:// o
Cannabis industry 2	Other 3	Rectal 1	Unclear 1	
Government 14	Not reported 2	Sublingual 1	Yes 13	Are ad.. Mokrys.. 2016 https:// o
NGO / non-profit 3	Study participant race*	Topical 3		
Other 7	American Indian or.. 1	Other 3		Cannab.. Andrew.. 2015 https:// o
	Asian 9	Not reported 10		

Progress Update on Educational Campaign

Sheana Bull, PhD, MPH
Professor, Colorado School of Public Health

Educational Campaign



Jenn Leiferman, PhD

Professor, Chair (CBH Dept.), Director (RMPRC), Founder (PMHW)

Department of Community & Behavioral Health
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Rocky Mountain Prevention Research Center



Sheana Bull, PhD, MPH

Professor, Director (mHealth Impact Lab)

Center for Global Health
Department of Community & Behavioral Health
Health and Behavioral Sciences (CLAS)
mHealth Impact Lab



Charlene Barrientos-Ortiz

Senior Professional Research Assistant, Community Engagement Manager

Coming soon! Paige Buchanan-Hall,
Professional Research Assistant
Health Communication and Social Media

Educational Campaign Activities

- **Review of Reviews** to synthesize "Best practices" in Health Communication Campaigns
 - We have established eligibility criteria for the review
 - Identified 655 abstracts to review from an initial pool of >2000 articles
 - Completed abstracts screening and have 154 full-texts to review
- **Descriptive review** of the use of 21st Century media tools (e.g., social media, text messaging, web logs (BLOGS) for health communication
 - To date, we have identified 8374 articles to screen

Educational Campaign Activities

- **Community Engagement** to ensure awareness of the High-potency Marijuana research and education activities; help frame messages; help optimize message reach and impact
 - To date we have identified three community liaisons who will help us identify and invite members for two community advisory groups: a youth and an adult group
 - We have completed a scope of work for community liaisons and a budget for community engagement activities

Educational Campaign Activities

Activity	Timeline	Deliverable
Overview of systematic reviews	Complete By February 2023	Summary of evidence-based strategies that have been impactful in facilitation of healthy behavior or reduction of health risk behavior
Descriptive review of 21 st Century communication strategies	Complete by February 2023	Summary of strategies that have been tried to improve reach and engagement of diverse audiences using social media and technology-based modalities
Convene community advisory groups	Initial meetings begin January 2023 and continue through May 2023	Summary of diverse perspectives on proposed health education message content; identification of potential vendors who could effectively craft and delivery health education messaging

Educational Campaign Activities

Activity	Timeline	Deliverable
Identify key message content for education campaigns on the impact of high-concentration marijuana consumption	Complete by April 2023	A list of critical message content to include in health education campaigns; potentially include 3-5 key messages
Identify priority audiences to receive campaign content	Complete by January 2023	Identify initial groups who are priority audiences to receive health education messaging
Identify vendors with potential to generate compelling health education content	Complete by May 2023	Identify 3-5 vendors who have potential to generate compelling health education content

Moving from Evidence Map to Evidence Synthesis

Gregory Tung, PhD, MPH

Associate Professor, Department of Health Systems, Management & Policy, Injury &
Violence Prevention Center, Colorado School of Public Health

Tianjing Li, MD, MHS, PhD

Associate Professor, School of Medicine, Colorado School of Public Health



With the evidence map complete, what next?

- The evidence map is now complete, providing a comprehensive and searchable picture of the available evidence on THC and risks and benefits of cannabis products.
- We propose two approaches to utilizing the evidence map to identify next steps:
 - Top-down (question-driven): consider a priori questions and policy needs and determine if they can be answered.
 - Bottom-up (data-driven): utilize the evidence map to identify those clusters of studies that are sufficiently robust to address questions of interest

Top-down: Question-driven approach

- This approach begins with the development of questions that are then used to interrogate the evidence map
- These questions can be motivated for diverse reasons including interrogating the evidence map to determine subsequent systematic reviews, research recommendations, and policy recommendations
- We have developed three general policy-motivated questions

Policy-motivated question 1

Are adolescents and young adults especially susceptible to harmful physical or mental health outcomes of high concentration cannabis products?

- Policy implications: What policies or regulations, if any, should be put in place to protect adolescents and young adults from the harms of high concentration cannabis products?

Policy-motivated question 2

Are individuals with preexisting mental health conditions especially susceptible to harmful mental health outcomes of high concentration cannabis products?

- Policy implications: What policies or regulations, if any, should be put in place to protect those with preexisting mental health conditions from the harms of high concentration cannabis products?

Policy motivated question 3

Is there a concentration level or threshold at which high concentration products tend to produce more harmful physical or mental health outcomes?

- Policy implications: Should restrictions be placed on high concentration cannabis products and if so at what concentration level?

Question-driven approach process

Step 1

- Use the first of the paired questions to identify relevant studies from the evidence map
- Report a narrative description of the results and conclusions from those studies

Step 2

- To address the second of the paired questions we take the narrative description, identify core values, and identify potential trade-offs to determine a policy recommendation
 - Consultation with the SRC and other stakeholders

Policy-motivated question 1

Are adolescents and young adults especially susceptible to harmful physical or mental health outcomes of high concentration cannabis products?

- Policy implications: What policies or regulations, if any, should be put in place to protect adolescents and young adults from the harms of high concentration cannabis products?

A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q
1	Product with Potency	Product without Potency	Potency without Product		Product with Potency				Product without Potency				Potency without Product			
2	596	179	5790	Refers to H	All 3	2 of 3	1 of 3	0 of 3		2 of 3	1 of 3	0 of 3	All 3	2 of 3	1 of 3	0 of 3
3	5723	1878	9204		596					179	5022		5790			
4	8189	5022			5723					1878	6028		9204			
5	12621	5129			8189					5129	9305					
6	24642	5313			12621					5313	64950					
7	33481	6028			24642					34703	66047					
8		9305			33481											
9		34703														
10		64590			Direct	Indirect			Direct	Indirect		Direct	Indirect		Direct	Indirect
11		66047			5723	596			1878	179		5022	6028		5790	9204
12					12621	8189			5313	5129		64950	9305			
13					24642				34703			66047				
14					33481											
15																
16																
17					Ranking	Ref	Product	Route	THC	Frequency	Duration	Association	Outcomes			
18					High	5723	Skunk	Inhalation	5-15%	Weekly	12 months	Direct				
19					High	12621	Flower	Inhalation	5-15%	5 inhalation	4 sessions	Direct				
20					High	5790	NR	NR	15-20%	Weekly	12 months	Direct				
21					Medium	1878	Concentrat	NR	NR	Daily	54 days	Direct				
22	THC Thresholds	mg	%		Medium	1878	Edible	Ingestion	NR	Daily	54 days	Direct				
23		<5	<5		Medium	5313	Edible	Ingestion	NR	Daily	30 days	Direct				
24		(5-10)	(5-15)		Medium	5313	Vape	Inhalation	NR	Daily	30 days	Direct				
25		(10-20)	(15-20)		Medium	34703	Hashish	NR	NR	Daily	6-15 mo's	Direct				
26		>20	(20-40)		Low	24642	Spray	Sublingual	<5mg	6 intervals	2 days	Direct				
27			>40		Low	33481	Flower	Inhalation	<5%	Daily	21 days	Direct				
28					Low	5022	Concentrat	NR	NR	Days/mo	NR	Direct				
29					Low	5022	Edible	Ingestion	NR	Days/mo	NR	Direct				
30					Low	64950	Vape	Inhalation	NR	NR	14 days	Direct				
31					Low	66047	Liq/Wax	Inhalation	NR	NR	30 days	Direct				
32					Low	8189	Oil	Sublingual	>20mg			Indirect				
33					Low	596	Cigarette	Inhalation	5-15%			Indirect				
34					Low	596	Cigarette	Inhalation	5-15%			Indirect				

Ranking	Ref	Product	Route	THC	Frequency	Duration	Association	Outcomes
High	5723	Skunk	Inhalation	5-15%	Weekly	12 months	Direct	
High	12621	Flower	Inhalation	5-15%	5 Inhalations	4 sessions	Direct	
High	5790	NR	NR	15-20%	Weekly	12 months	Direct	
Medium	1878	Concentrate	NR	NR	Daily	54 days	Direct	
Medium	1878	Edible	Ingestion	NR	Daily	54 days	Direct	
Medium	5313	Edible	Ingestion	NR	Daily	30 days	Direct	
Medium	5313	Vape	Inhalation	NR	Daily	30 days	Direct	
Medium	34703	Hashish	NR	NR	Daily	6-15 mo's	Direct	
Low	24642	Spray	Sublingual	<5mg	6 intervals	2 days	Direct	
Low	33481	Flower	Inhalation	<5%	Daily	21 days	Direct	
Low	5022	Concentrate	NR	NR	Days/mo	NR	Direct	
Low	5022	Edible	Ingestion	NR	Days/mo	NR	Direct	
Low	64950	Vape	Inhalation	NR	NR	14 days	Direct	
Low	66047	Liq/Wax	Inhalation	NR	NR	30 days	Direct	
Low	8189	Oil	Sublingual	>20mg			Indirect	
Low	596	Cigarette	Inhalation	5-15%			Indirect	
Low	9204	NR	Inhalation	5-10mg			Indirect	
Low	179	Concentrate	NR	NR			Indirect	
Low	179	Edible	Ingestion	NR			Indirect	
Low	5129	Hashish	NR	NR			Indirect	
Low	6028	Vape	Inhalation	NR			Indirect	
Low	9305	Edible	Ingestion	NR			Indirect	
Low	9305	Vape	Inhalation	NR			Indirect	

Threshold for "High Relevancy"

Threshold for "Medium Relevancy"

Bottom-up approach

- Summarize the characteristics of each study (for example, by outcome type)
- Determine which studies are similar enough to be grouped within each characteristics of interest (for example, by age of population)
- Determine which data are available for synthesis
- Determine if modification to the planned outcomes is necessary

Explore page of cannabis evidence map

A potential systematic review question:

Does exposure to higher concentration, higher frequency, and higher duration of THC increase the risk of cannabis use disorder, psychological problems (including psychosis), and other substance dependence (e.g., alcohol, cigarette, illicit drug use)?

Efficacy	33	age/developmental stage*	Cannabis / marijuana ..	54	Cancer	26	Selected Categories78		
Harm/safety	62		Birth to < 1 years of a..	Concentrate	10	Cardiometabolic		111	
Study design	Case series2 Observational / epidemiolo..58 Randomized controlled trial11 Single case report/study7 Other Unclear Not reported		Child (1-8)	Dab	1	Gastrointestinal		101	
			Adolescent (9-17)	12	Extract	1		Immunity	11
			Young adult (18-24)	48	Hash / hashish	7		Injury and death	19
			Adult (25-64)	58	Kief			Mental health	184
			Older adult (65 and o..	26	Oil	1		Neurological	135
			Preconception		Resin	1		Ocular	26
			Pregnancy (mother's ..		Skunk	2		Pain	134
Postpartum breastfe..		Unspecified (potency ..	5	Pre-, peri-, and neona..	4				
Postpartum maternal		Other	6	Psychosocial	97				
Other	11	Purpose of cannabis exposure*		Respiratory	54				
Not reported	2			Sexual health and rep..	11				
Author affiliations for any author by study*	Academic69 Commercial/private13 Government10 NGO8 Other1		Pregnancy - mother's stage*	Medicinal	25	Sleep	95		
			First Trimester (0 to 1..	Recreational	16	Substance use /subst..	78		
			Second Trimester (14 t..	Unintentional		Direct association between cannabis concentrate and health outcomes*^			
		Third Trimester (27 to ..	Other	12					
			Not reported	29					
							To reset filters - click 'Revert' in the banner at the top of the page to reset all filters or refresh the browser. Click on a URL in the table below to link to the article. Mouse over circles to view abstracts and additional information. Studies in selected categories		

Next Steps

Jonathan M. Samet, MD, MS
Dean, Colorado School of Public Health

Initial perspective

- The identified scientific literature is highly diverse in its methods, populations, and outcomes
- With the scoping review, general limitations of the literature are evident that will be problematic:
 - Variable approaches to ascertaining specific outcomes
 - Non-uniform approaches to exposure assessment
 - Only more recent literature relevant to questions related to high potency marijuana and THC concentrates
- For some outcomes, the literature appears sufficiently robust to complete systematic reviews.

Next steps: scoping review to systematic reviews

- Complete the bottom-up review for the main outcomes with sufficient data.
 - Compile list of potential systematic reviews for SRC review
 - Identify those most likely to provide informative results concerning high potency marijuana and THC concentrates
- Complete the list of “top-down” policy questions and evaluate scoping review findings to target one or more systematic reviews.

Educational campaign—steps ahead

- Complete background reviews
- Identify key target groups for the campaigns
- Plan campaign logistics
- Determine key messages for target groups
- Launch campaigns
- Ongoing evaluation and refinement

Overall timelines

- Scoping and systematic reviews
 - December 15: completion of decision-making concerning systematic reviews
 - December 15: review by the SRC
 - December 31: further report to legislature regarding final decisions
 - March—June: roll-out of reviews with reports to the legislature
- Educational campaign
 - Spring 2023: in the field

SRC Discussion

Christopher E. Urbina, MD, MPH
Chair, HB 21-1317 Scientific Review Council

Closing Remarks

Christopher E. Urbina, MD, MPH
Chair, HB 21-1317 Scientific Review Council

